# STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES MED-QUEST DIVISION

#### **PUBLIC NOTICE**

Pursuant to 42 C.F.R. §447.205, the Department of Human Services (DHS), Med-QUEST Division (MQD) hereby notifies the public that MQD intends to submit a State Plan Amendment (SPA) to the Centers for Medicare and Medicaid Services (CMS).

On September 28, 2023 CMS issued State Medicaid Director (SMD) letter #23-006 "RE: Assurance of Transportation A Medicaid Transportation Coverage Guide". The guidance addresses requirements and flexibilities regarding Medicaid's transportation assurance under 1902(a)(4)(A) of the Social Security Act (the Act) and statutory requirements outlined in the Consolidated Appropriations Act (CAA), 2021, (section 209(a)). In reviewing the new requirements and flexibilities, Hawaii has amended the following Medicaid state plan pages:

- 1. Section 3.1 pg.24-(Housekeeping edits)-Hawaii has amended this page to change the term "recipients" to "beneficiaries".
- 2. Attachment 3.1-D pg. 4-4b- Hawaii clarifies in these pages what transportation services are provided as an optional medical service and administrative activity under Medicaid, describes the types of non-emergency and emergency medical transportation options and clarifies the non-emergency medical transportation models and authorities in providing NEMT Medicaid services.
- 3. Supplement to Attachment 3.1-A and 3.1-B pg. 5-5a.-Aligns this section with edits made to Attachment 3.1-D.
- 4. Attachment 4.19-B pg. 8.1-8.2 -(Housekeeping edits in the payment section)-Hawaii has amended this page to change the term "recipients" to "beneficiaries" and adds additional clarification to medical taxi services payment for services.

Hawaii MQD plans to submit SPA 24-0003 "Non-Emergency Medical Transportation (NEMT)" to include the amendments to the above medicaid state plan pages Effective May 1, 2024 to better provide beneficiaries with greater access to Medicaid transportation benefits.

Under Provisions of federal law, the state is required to issue public notice of proposed changes in statewide methods and standards for setting Medicaid payment rates.

This SPA is expected to have minimal effect on the annual aggregate expenditures in Hawaii.

A printed copy of the proposed changes and special accommodations (i.e., interpreter, large print or taped materials) can be arranged if requested by contacting the Policy and Program Development Office at (808) 692-8058 no later than seven (7) working days before the comment period ends.

Comments should be received **within 30 days** from the time this notice is posted. Individuals may submit written comments using the following methods:

By email: PPDO@dhs.hawaii.gov (Please identify in the subject line: State Plan Amendment 24-0003)

By mail:

Department of Human Services Med-QUEST Division Attention: Policy and Program Development Office P.O Box 700190 Kapolei, Hawaii 96709

DEPARTMENT OF HUMAN SERVICES, MED-QUEST DIVISION
JUDY MOHR PETERSON, PhD
MED-QUEST DIVISION ADMINISTRATOR

State/Territory: HAWAII

Citation	3.1	Amount, Duration, and Scope of Services (continued)
42 CFR 431.53	(c)	(1) Assurance of Transportation
		Provision is made for assuring necessary transportation of beneficiaries to and from providers. Methods used to assure such transportation are described in ATTACHMENT 3.1-D.
42 CFR 483.10	(c)	(2) Payment for Nursing Facility Services
		The State includes in nursing facility services at least the items and services specified in 42 CFR 483.10 (c) (8) (i).

TN No. <u>24-0003</u>

Supersedes Approval Date \_\_\_\_\_ Effective Date  $\underline{05/01/2024}$ 

TN No. 94-0009

24

[Revision: HCFA-PM-93-9 (BPM)

December 1993]

State/Territory: HAWAII

<u>Citation</u> 3.1 <u>Amount, Duration, and Scope of Services</u> (continued)

42 CFR 431.53 (c) (1) Assurance of Transportation

Provision is made for assuring necessary transportation of  $[\frac{\text{recipients}}{\text{recipients}}]$  beneficiaries to and from providers. Methods used to assure such transportation are described in ATTACHMENT 3.1-D.

42 CFR 483.10 (c) (2) Payment for Nursing Facility Services

The State includes in nursing facility services at least the items and services specified in 42 CFR 483.10 (c) (8) (i).

TN No. 24-0003 [94-009]

- 18. Authorization by the Department's medical consultant is required for services during a transitional period.
- 20.a.& b. Extended services to pregnant women includes all major categories of services provided for the categorically needy recipients, as long as the services are determined to be medically necessary and related to the pregnancy.
- 22. Prior authorization is required by the medical consultant for the provision of respiratory care services for ventilator-dependent individuals.
- 23. Nurse practitioner services shall be limited to the scope of practice a nurse practitioner is legally authorized to perform under State law.

## 24a. Transportation:

Emergency Medical Transportation Services

- a. Ground or air ambulance service is provided in emergencies or when a beneficiary, as determined by medical necessity criteria, is unable to travel by other non-emergency medical transportation mode.
- b. Out of state travel is covered consistent with 42 CFR 431.52

Non-Emergency Medical Transportation Services

- a. Non-emergency medical transportation modes, which includes taxi, wheelchair van, stretcher car, transportation network company and commercial carrier transportation, is provided for beneficiaries residing in areas not served by a bus or public transportation system, or when travel by bus or public transportation would be either hazardous or cause extreme hardship to a beneficiary based on state medical necessity criteria.
- b. Air transportation is provided when required specialized medical services are not available on the island of beneficiary's residence.
- c. Out of state travel is covered consistent with 42 CFR 431.52.
- d. The state covers related travel expenses when necessary for accessing covered services.
- e. Except for emergencies, prior authorization is required for air transportation and other non-emergency transportation modes.
- 24d. Must meet the skilled nursing level of care requested by a physician and approved by the department's medical consultant.

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- 18. Authorization by the Department's medical consultant is required for services during a transitional period.
- 20.a.& b. Extended services to pregnant women includes all major categories of services provided for the categorically needy recipients, as long as the services are determined to be medically necessary and related to the pregnancy.
- 22. Prior authorization is required by the medical consultant for the provision of respiratory care services for ventilator-dependent individuals.
- 23. Nurse practitioner services shall be limited to the scope of practice a nurse practitioner is legally authorized to perform under State law.

### 24a. Transportation:

## Emergency Medical Transportation Services

- a. Ground or air ambulance service is provided in emergencies or when a beneficiary, as determined by medical necessity criteria, is unable to travel by other non-emergency medical transportation mode.
- b. Out of state travel is covered consistent with 42 CFR 431.52

## Non-Emergency Medical Transportation Services

- a. Non-emergency medical transportation modes, which includes taxi, wheelchair van, stretcher car, transportation network company and commercial carrier transportation, is provided for beneficiaries residing in areas not served by a bus or public transportation system, or when travel by bus or public transportation would be either hazardous or cause extreme hardship to a beneficiary based on state medical necessity criteria.
- b. Air transportation is provided when required specialized medical services are not available on the island of beneficiary's residence.
- c. Out of state travel is covered consistent with 42 CFR  $\overline{431.52}$ .
- d. The state covers related travel expenses when necessary for accessing covered services.
- e. Except for emergencies, prior authorization is required for air transportation and other non-emergency transportation modes.[Taxiservice to obtain medical services may be authorized by the payment worker if there is not a bus system, no means of transportation, etc.]
- 24d. Must meet the skilled nursing level of care requested by a physician and approved by the department's medical consultant.

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State: HAWAII

#### Transportation:

To assure necessary transportation for beneficiaries and their approved attendants to and from providers of covered services, several types of transportation are used to meet the beneficiary's transportation needs.

Described below are the methods used:

- 1. Non-Emergency Medical Transportation (NEMT) Types:
  - a. These services are covered as an administrative activity and not included as an optional medical service:
    - i. Bus and public transportation are provided for beneficiaries residing in areas served by the bus and public transportation system.
    - ii. Mileage reimbursement is provided for participating drivers who drive a beneficiary to and from a Medicaid-covered service in a personal car.
  - b. These services are covered as an optional medical service consistent with 42 CFR  $440.170\,(a)$ .
    - i. As described in Supplement to Attachment 3.1-A and 3.1-B pg.5 under Transportation.
    - ii. The state covers related travel expenses (including meals, lodging, and attendant) when necessary for accessing covered services.
- 2. Emergency Medical Transportation

As described in Supplement to Attachment 3.1-A and 3.1-B pg.5 under Transportation services are covered as an optional medical service consistent with 42 CFR 440.170(a)

3. Non-Emergency Medical Transportation Models

Non-emergency medical transportation (NEMT) is provided through two models and authorities:

- a. Medicaid beneficiaries in a managed care model by managed care organizations under the authority of the Section 1115 Demonstration waiver and section 1915(a) of the Social Security Act; and
- b. Medicaid beneficiaries in a fee-for-service model under the provisions of 42 C.F.R. \$431.53 and 440.170(a).
- 4. Single State Agency Responsibilities

This single state agency is responsible for determining each beneficiary's Medicaid eligibility, NEMT eligibility and benefit coverage. The single agency ensures the following:

- a. Transportation services are provided only by contracted or enrolled Medicaid transportation providers.
- b. Transportation services are provided only in conjunction to a Medicaid-covered service.
- c. Medicaid is the payor of last resort, with certain exceptions allowed by federal regulations or law.
- d. Medicaid beneficiary is informed about rights and responsibilities.

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- e. All Medicaid beneficiaries (including Early Periodic Screening and Developmental Testing beneficiaries) have a means of being informed of transportation and other benefit coverage.
- 8. Program Limitations
  Covered transportation is limited to trips for Medicaid beneficiaries, and their approved attendants, to and from Medicaid-covered services.
- 9. Program Monitoring and Oversight Transportation program oversight includes monitoring of complaints made by beneficiaries related to transportation access and quality including, but not limited to, courteous and respectful drivers and scheduling staff, clean vehicles, and timely rides. The state holds accountable the operational organizations that administer dayto-day transportation, such as transportation companies, managed care organizations, and drivers.

TN No.  $\underline{24-0003}$  Supersedes TN No. NEW

Approval Date:

REDLINE ATTACHMENT 3.1-D

State: HAWAII

#### Transportation:

[Described below are the methods used t]  $\underline{\text{To}}$  assure necessary transportation [of-recipients] for beneficiaries and their approved attendants to and from providers of covered services [ $\overline{\cdot}$ ], several types of transportation are used to meet the beneficiary's transportation needs.

- (1) Taxi transportation is provided for recipients residing in areas not served by abus system, or when travel by bus would be either hazardous or cause extremehardship to a recipient who is ill or has a physical want impairment
- (2) Ambulance service is provided in emergencies or when a recipient, due to the nature of this physical impairment, is unable to travel by taxi.
- (3) Air transportation is provided when required specialized medical services are not-available on the island of recipients's residence. Attendant's service is also-made available when recommended by the attending physicians or required by the airline.
- (4) Out-of state transportation is provided when required specialized medical services are not available in the State. Attendant's service is also made available when recommended by the attending physician or required by the airline]

Described below are the methods used:

- 1. Non-Emergency Medical Transportation (NEMT) Types:
  - a. These services are covered as an administrative activity and not included as an optional medical service:
    - i. Bus and public transportation are provided for beneficiaries residing in areas served by the bus and public transportation system.
    - <u>ii.</u> Mileage reimbursement is provided for participating drivers who drive a beneficiary to and from a Medicaid-covered service in a personal car.
  - b. These services are covered as an optional medical service consistent with 42 CFR 440.170(a).
    - i. As described in Supplement to Attachment 3.1-A and 3.1-B pg.5 under Transportation.
    - <u>ii.</u> The state covers related travel expenses (including meals, lodging, and attendant) when necessary for accessing covered services.
- 2. Emergency Medical Transportation

As described in Supplement to Attachment 3.1-A and 3.1-B pg.5 under Transportation services are covered as an optional medical service consistent with 42 CFR 440.170(a)

3. Non-Emergency Medical Transportation Models

Non-emergency medical transportation (NEMT) is provided through two models and authorities:

- a. Medicaid beneficiaries in a managed care model by managed care organizations under the authority of the Section 1115 Demonstration waiver and section 1915(a) of the Social Security Act; and
- b. Medicaid beneficiaries in a fee-for-service model under the provisions of 42  $_{
  m C.F.R.}$  §431.53 and 440.170(a).
- 4. Single State Agency Responsibilities

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Supersedes Approval Date: Effective Date: 05/01/2024

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This single state agency is responsible for determining each beneficiary's Medicaid eligibility, NEMT eligibility and benefit coverage. The single agency ensures the following:

- a. Transportation services are provided only by contracted or enrolled Medicaid transportation providers.
- b. Transportation services are provided only in conjunction to a Medicaid-covered service.
- c. Medicaid is the payor of last resort, with certain exceptions allowed by federal regulations or law.
- d. Medicaid beneficiary is informed about rights and responsibilities.
- e. <u>All Medicaid beneficiaries (including Early Periodic Screening and Developmental Testing beneficiaries) have a means of being informed of transportation and other benefit coverage.</u>
- 8. <u>Program Limitations</u>

  <u>Covered transportation is limited to trips for Medicaid beneficiaries, and their approved attendants, to and from Medicaid-covered services.</u>
- 9. Program Monitoring and Oversight
  Transportation program oversight includes monitoring of complaints made by
  beneficiaries related to transportation access and quality including, but not limited
  to, courteous and respectful drivers and scheduling staff, clean vehicles, and timely
  rides. The state holds accountable the operational organizations that administer dayto-day transportation, such as transportation companies, managed care organizations,
  and drivers.

TN No.  $\underline{24-0003}$  Supersedes
TN No. NEW

- 11. In compliance with section 1927(b)(2) of the Social Security Act invoice reports will be submitted to each qualifying rebate manufacturer and the Department of Health and Human Services Secretary within sixty days after the end of each calendar quarter including information on the total number of dosage units of each covered outpatient drug dispensed under the rebate plan. This report will be consistent with the standard reporting format established by the Secretary and include the total number of dosage units of each covered outpatient drug dispensed under the plan during the quarter.
- b. Payments for transportation services are limited as follows:
  - 1. Payments for ground ambulance and air ambulance services are limited to billed charges, the rate negotiated by the Department or the Medicare reasonable charge, whichever is lower. In the case of neonatal ground transportation, the upper limit on payment shall be at a rate set by the Department;
  - Except for a beneficiary who is a stretcher patient, payment for air transportation shall not exceed the inter-island or out-of-state airfare charged the other persons on the beneficiary's flight, or a contracted amount previously agreed upon between the airlines and the Department for emergency chartered flights. For transportation of a stretcher patient by the scheduled carrier, payment shall not exceed the airfare charged for four seats on the beneficiary's flight.
  - 3. A round trip airfare shall be paid for an attendant whose services are recommended by the attending physician or are required by the airline. Prior approval of the Department's medical consultant is necessary, except in emergency situations, when the attending physician's authorization is sufficient, subject to the Department's medical consultant's review. In addition, payment shall be made for the attendant's service, provided the attendant is unrelated to the patient. The amount of payment for the attendant's service shall not exceed the following applicable rates:
    - (a) Leave and return same day..... \$20

TN No.  $\underline{24-0003}$  Supersedes Approval Date: Effective Date: 03/01/2024

TN No. 01-011

- (b) Requiring overnight stay.......... \$40
- 4. Payments for emergency air ambulance services shall be based upon prearranged contracted rates between the air carrier and the Department not to exceed the rates charged the general public or the amounts paid by Medicare, whichever is lowest. The emergency trip shall be authorized by the attending physician using the form by the department;
- 5. Payments for emergency ground ambulance services shall be based upon prearranged contracted rates between the provider and the Department. not to exceed rates charged the general public or the amounts paid by Medicare, whichever is lowest. Additional amounts shall be paid for life-saving measures administered in the ambulance such as oxygen. The charge shall not exceed the provider's customary charge to the general public, the rate set by the Department, or Medicare's reimbursement level for the same service. Beneficiary's requiring ambulance service shall have the emergency trip authorized by the attending physician using the form designated by the Department or by the medical consultant of the Department;
- 6. Payments for medical taxi services shall be by purchase order issued by the branch office and only for trips to or from a physician's office, clinic, hospital, or airport (for covered medical transportation) and the patient's home for Medicaid-covered benefits and services.

Further limitations on reimbursement for such services include:

- (a) No detours or side trips shall be permitted;
- (b) The amount of payment shall be made not to exceed on the basis of metered rates charged to the public; or
- (c) Payments shall not include compensation for the driver's waiting time at the clinic, hospital, physician's office, or a location of other providers of medical services, or other provider locations as determined by the Department.

TN No.  $\underline{24-0003}$  Supersedes

Approval Date:

Effective Date: 03/01/2024

REDLINE ATTACHMENT 4.19-B

11. In compliance with section 1927(b)(2) of the Social Security Act invoice reports will be submitted to each qualifying rebate manufacturer and the Department of Health and Human Services Secretary within sixty days after the end of each calendar quarter including information on the total number of dosage units of each covered outpatient drug dispensed under the rebate plan. This report will be consistent with the standard reporting format established by the Secretary and include the total number of dosage units of each covered outpatient drug dispensed under the plan during the quarter.

- b. Payments for transportation services are limited as follows:
  - 1. Payments for ground ambulance and air ambulance services are limited to billed charges, the rate negotiated by the Department or the Medicare reasonable charge, whichever is lower. In the case of neonatal ground transportation, the upper limit on payment shall be at a rate set by the Department;
  - 2. Except for a [recipient] beneficiary who is a stretcher patient, payment for air transportation shall not exceed the interisland or out-of-state airfare charged the other persons on the [recipient] beneficiary's flight, or a contracted amount previously agreed upon between the airlines and the Department for emergency chartered flights. For transportation of a stretcher patient by the scheduled carrier, payment shall not exceed the airfare charged for four seats on the [recipient] beneficiary's flight.
  - 3. A round trip airfare shall be paid for an attendant whose services are recommended by the attending physician or are required by the airline. Prior approval of the Department's medical consultant is necessary, except in emergency situations, when the attending physician's authorization is sufficient, subject to the Department's medical consultant's review. In addition, payment shall be made for the attendant's service, provided the attendant is unrelated to the patient. The amount of payment for the attendant's service shall not exceed the following applicable rates:
    - (a) Leave and return same day..... \$20

TN No. 01-011

REDLINE ATTACHMENT 4.19-B

- (b) Requiring overnight stay.......... \$40
- 4. Payments for emergency air ambulance services shall be based upon prearranged contracted rates between the air carrier and the Department not to exceed the rates charged the general public or the amounts paid by Medicare, whichever is lowest. The emergency trip shall be authorized by the attending physician using the form by the department;
- 5. Payments for emergency ground ambulance services shall be based upon prearranged contracted rates between the provider and the Department. not to exceed rates charged the general public or the amounts paid by Medicare, whichever is lowest. Additional amounts shall be paid for life-saving measures administered in the ambulance such as oxygen. The charge shall not exceed the provider's customary charge to the general public, the rate set by the Department, or Medicare's reimbursement level for the same service. Beneficiary's [Recipients] requiring ambulance service shall have the emergency trip authorized by the attending physician using the form designated by the Department or by the medical consultant of the Department;

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6. Payments for medical taxi services shall be by purchase order issued by the branch office and only for trips to or from a physician's office, clinic, hospital, or airport (for covered medical transportation) and the patient's home for Medicaid-covered benefits and services.

Further limitations on reimbursement for such services include:

- (a) No detours or side trips shall be permitted;
- (b) The amount of payment shall be made  $\underline{\text{not}}$  to exceed on the basis of metered rates charged to the public; or
- (c) Payments shall not include compensation for the driver's waiting time at the clinic, hospital, physician's office, or a location of other providers of medical services [-], or other provider locations as determined by the Department.

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